March 9, 2018

Representative Taylor Barras  
Speaker of the House of Representatives  
P.O. Box 94062  
Baton Rouge, Louisiana  70804  

Senator John A. Alario, Jr.  
President of the Senate  
P.O. Box 94183  
Baton Rouge, Louisiana  70804  

RE:  HOUSE CONCURRENT RESOLUTION NO. 76 OF THE 2012 REGULAR SESSION  

Dear Mr. Speaker and Mr. President:  

The Louisiana State Law Institute respectfully submits herewith its report to the legislature relative to remedies for unpaid wages.  

Sincerely,  

[Signature]  
William E. Crawford  
Director  

WEC/puc  

Enclosure  

cc:  Representative Patricia Smith  

email cc:  David R. Poynter Legislative Research Library  
drplibrary@legis.la.us  
Secretary of State, Mr. Tom Schedler  
admin@sos.louisiana.gov
REPORT TO THE LEGISLATURE
IN RESPONSE TO HCR NO. 76 OF THE 2012 REGULAR SESSION

Relative to remedies for unpaid wages

Prepared for the
Louisiana Legislature on

March 9, 2018

Baton Rouge, Louisiana
LOUISIANA STATE LAW INSTITUTE
UNPAID WAGES COMMITTEE

William R. Corbett, Baton Rouge
Thomas Hogan, Hammond
Rick Norman, Lake Charles
Christopher K. Odinet, Baton Rouge
Robert J. Roux, Baton Rouge
Lloyd N. "Sonny" Shields, New Orleans
Erika A. Zucker, New Orleans

Special Advisor:
Leo Hamilton, Baton Rouge

* * * * * *

Luz M. Molina, Reporter
Jessica G. Braun, Staff Attorney
Regular Session, 2012

HOUSE CONCURRENT RESOLUTION NO. 76
BY REPRESENTATIVE SMITH

A CONCURRENT RESOLUTION
To urge and request the Louisiana State Law Institute to study procedures for the filing of liens for unpaid wages and to make specific recommendations for legislation.

WHEREAS, working families need the assurance of timely pay for work performed to meet basic living expenses for themselves and their children, and all workers should be paid the wages due for all work performed and should be paid in a timely manner. Where wages are not paid, workers must have a way to recover quickly and without great expense; and

WHEREAS, failure to pay wages may occur when workers' hours are decreased, or workers are required to work before clocking in or after clocking out, not paid overtime when overtime is due, or not paid at all. Failure to pay wages is reported across all industries; and

WHEREAS, for many working families living paycheck-to-paycheck, unpaid wages means the difference between hunger and sustenance, and a safe home and homelessness; and

WHEREAS, the state of Louisiana suffers when employers fail to pay payroll taxes associated with the unpaid wages and fail to make contributions to the unemployment insurance and workers' compensation systems, diminishing state and local government revenues. In the New Orleans area alone, the Wage Claim Clinic at the Workplace Justice Project of Loyola College of Law assisted workers with demands of over six hundred thousand dollars in unpaid wages in 2011. These unpaid wages would have yielded approximately fifty thousand dollars in taxes to the state of Louisiana. This represents a fraction of total unpaid wages just in the city of New Orleans. The total unpaid revenues for the entire state is unknown but could be many times this amount; and

WHEREAS, unpaid wages are bad for business because law-abiding businesses and employers must compete with businesses that do not pay their fair share, leaving an unfair
playing field for honest business people. Local business suffers when workers and their families have no money to spend; and

WHEREAS, communities suffer when working families are forced to rely on public assistance or charities to survive or are forced to leave their homes to seek other work because of unpaid wages; and

WHEREAS, most wage and hour disputes brought in Louisiana are resolved through private litigation, where only twenty-five percent of wages are actually collected; and

WHEREAS, the option of filing liens has been available for construction workers, mechanics, and other tradespeople with success over a long period of time; and

WHEREAS, construction liens filed for wages owed by contractors consistently result in a more successful rate of recovery than private litigation; and

WHEREAS, despite statutes governing the treatment of workers' pay dating back to 1920, the current law in Louisiana anticipates litigation but offers no non-litigation remedy for unpaid wages outside of the construction lien; and

WHEREAS, the option of filing a lien for wages would create an alternative to litigation and could reduce the cost of litigation for Louisiana businesses.

THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby urge and request the Louisiana State Law Institute to study all options, specifically lien rights, and make specific recommendations for legislation to provide an effective remedy for unpaid wages that will be an efficient tool to obtain wrongfully withheld wages without requiring expensive litigation, and that such legislation clearly establish that violations of workplace laws are against the public policy of the state.

BE IT FURTHER RESOLVED that a suitable copy of this Resolution be transmitted to the director of the Louisiana State Law Institute and that the Louisiana State Law Institute report its findings and recommendations in the form of specific proposed legislation to the Legislature of Louisiana on or before January 1, 2014.

SPEAKER OF THE HOUSE OF REPRESENTATIVES

PRESIDENT OF THE SENATE
March 9, 2018

To: Representative Taylor Barras  
Speaker of the House of Representatives  
P.O. Box 94062  
Baton Rouge, Louisiana 70804

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REPORT TO THE LEGISLATURE  
IN RESPONSE TO HCR NO. 76 OF THE 2012 REGULAR SESSION

House Concurrent Resolution No. 76 of the 2012 Regular Session urged and requested the Louisiana State Law Institute to study procedures for the filing of liens for unpaid wages and to make specific recommendations for legislation that would provide an effective remedy for unpaid wages that will be an efficient tool to obtain wrongfully withheld wages without requiring expensive litigation and that would clearly establish that violations of workplace laws are against the public policy of the state. The Law Institute originally assigned this project to the Security Devices Committee, which, in December of 2013, submitted an interim report to the legislature to provide information with respect to the Committee’s progress.

As the Security Devices Committee continued considering and discussing alternate administrative remedies and amendments to the existing Labor Code in lieu of a general wage lien, it determined that it was not the appropriate Committee to handle this issue. As a result, the Law Institute created the Unpaid Wages Committee and placed it under the direction of Luz M. Molina, the Jack Nelson Distinguished Professor of Law at Loyola College of Law.

After years of research and drafting, the Unpaid Wages Committee received final approval of its recommendations from the Law Institute Council in February of 2018, and the Law Institute submitted the Committee’s proposals as House Bill No. 519 of the 2018 Regular Session. The proposed legislation provides that a basic terms of employment form be provided to each employee and provides a mechanism for both current and former employees who are not paid wages that are due to make a written demand for payment and, absent a response, to file suit. The proposals would also prohibit retaliation against an employee and permit an award of damages, attorney fees, and penalties to the prevailing employee. A copy of the bill is appended to this report.
AN ACT

To amend and reenact the heading of Chapter 6 of Title 23 of the Louisiana Revised Statutes of 1950 and R.S. 23:631 through 634 and to repeal R.S. 23:635 and 636, relative to the payment of employees; to provide for the Louisiana Wage Payment Act; to provide definitions; to provide for the terms of employment; to provide for the payment of wages; to provide for civil actions; to provide for penalties; to provide defenses; to prohibit the assessment of fines; and to provide for related matters.

Be it enacted by the Legislature of Louisiana:

Section 1. The heading of Chapter 6 of Title 23 of the Louisiana Revised Statutes of 1950 and R.S. 23:631 through 634 are hereby amended and reenacted to read as follows:

CHAPTER 6. PAYMENT OF EMPLOYEES LOUISIANA WAGE PAYMENT ACT

PART I.

§631. Discharge or resignation of employees; payment after termination of employment

A.(1)(a) Upon the discharge of any laborer or other employee of any kind whatever, it shall be the duty of the person employing such laborer or other employee to pay the amount then due under the terms of employment, whether the employment is by the hour, day, week, or month, or before the next regular payday or no later than fifteen days following the date of discharge, whichever occurs first.
(b) Upon the resignation of any laborer or other employee of any kind whatever, it shall be the duty of the person employing such laborer or other employee to pay the amount then due under the terms of employment, whether the employment is by the hour, day, week, or month, on or before the next regular payday for the pay cycle during which the employee was working at the time of separation or no later than fifteen days following the date of resignation, whichever occurs first:

(2) Payment shall be made at the place and in the manner which has been customary during the employment, except that payment may be made via United States mail to the laborer or other employee, provided postage has been prepaid and the envelope properly addressed with the employee's or laborer's current address as shown in the employer's records. In the event payment is made by mail the employer shall be deemed to have made such payment when it is mailed. The timeliness of the mailing may be shown by an official United States postmark or other official documentation from the United States Postal Service:

(3) The provisions of this Subsection shall not apply when there is a collective bargaining agreement between the employer and the laborer or other employee which provides otherwise:

B. In the event of a dispute as to the amount due under this Section, the employer shall pay the undisputed portion of the amount due as provided for in Subsection A of this Section. The employee shall have the right to file an action to enforce such a wage claim and proceed pursuant to Code of Civil Procedure Article 5592:

C. With respect to interstate common carriers by rail, a legal holiday shall not be considered in computing the fifteen-day period provided for in Subsection A of this Section:

D. (1) For purposes of this Section, vacation pay will be considered an amount then due only if, in accordance with the stated vacation policy of the person employing such laborer or other employee, both of the following apply:

CODING: Words in struck-through type are deletions from existing law; words underscored are additions.
(a) The laborer or other employee is deemed eligible for and has accrued the
right to take vacation time with pay:

(b) The laborer or other employee has not taken or been compensated for the
vacation time as of the date of the discharge or resignation:

(2) The provisions of this Subsection shall not be interpreted to allow the
forfeiture of any vacation pay actually earned by an employee pursuant to the
employer's policy.

A. For the purposes of this Chapter, the following terms have the meaning
ascribed as follows:

(1) "Employee" means any natural person who performs services for wages
or pursuant to any contract of employment, written or oral, express or implied, unless
the person has been and will continue to be free from any control or direction over
the performance the services both pursuant to a contract and in fact the service is
either outside the usual course of the business for which the service is performed, or
the service is performed outside of all the places of business of the enterprise for
which the service is performed and the person is customarily engaged in an
independently established trade, occupation, profession, or business.

(2) "Employer" means any natural or juridical person or persons who hires
any employee to perform services for wages or who suffers or permits any natural
person to perform services for wages.

(3) "Termination" means the cessation of employment whether by discharge,
end of term, or resignation.

(4) "Wages" means all remuneration including commission, except as
provided in Subpart F of Part VIII of Chapter I of Title 51 of the Revised Statutes
of 1950, owed by an employer for services performed by an employee, whether
computed on a time, day, task, piece, contractual, overtime, or other basis and
includes accrued paid time off as defined in Subsection (f) of this Section.

B. (1) At the time of hire, it shall be the duty of each employer to inform each
employee in writing of the basic terms of employment. The basic terms of

CODING: Words in struckthrough type are deletions from existing law; words underscored
are additions.
employment at a minimum shall include the full name and address of the employer,
the employee's job title, the wages to be paid, the method by which they will be paid,
where they will be paid, and the frequency of payment. The employer and the
employee shall sign the basic terms of employment and a copy shall be furnished to
the employee. All changes in the basic terms of employment shall be documented
by the employer and contemporaneously communicated in writing to the employee.

(2) Every employer shall keep a true and accurate record of the basic terms
of employment of each employee, any subsequent changes, of the daily and weekly
hours worked including overtime, and of the wages paid each pay period. The
employer shall maintain the last three years of records for no less than five years
after termination. The failure to keep and maintain records shall give rise to a
reputable presumption in favor of the employee with regard to the basic terms of
employment, hours worked, and wages paid.

C. The employer shall use a form containing the following information to
clarify the basic terms of employment:

NOTICE OF BASIC TERMS OF EMPLOYMENT

Name of employer and DBA: ____________________________
Address of employer: ____________________________
Telephone number of employer: ____________________________
To: (name of employee) ____________________________
Address of employee: ____________________________
Date: ____________________________

Louisiana law requires employers to inform all employees in writing at the
time of hire of basic terms of employment. The following applies to this
employment as of the above date:

Job title: ____________________________
Wages to be paid: ____________________________
Method of payment: ____________________________
Location of payment: ____________________________
Frequency of payment: __________________________

Additional basic terms of employment: __________________________

Acknowledgment

I, __________________________ (name of employee), hereby acknowledge receipt on __________________________ (date), of a copy of the foregoing basic terms of employment.

__________________________
Signature of employee

__________________________
Signature of employer

D. An employer shall post a notice in the same location as other required notices are posted that states the following:

"Your employer has a duty to inform you in writing at the time of hire of its full name and address, how much you will be paid, how often you will be paid, and how you will be paid, and to advise you in writing of any changes."

E.(1) It shall be the duty of the employer to pay wages then due on each regular payday. Any employer that fails to designate regular paydays shall pay its employees on the first and sixteenth days of the month or as near as is practicable to those days.

(2) Every public service organization and every person engaged in manufacturing of any kind or engaged in boring for oil and in mining operations who employees ten or more employees shall make full payment to employees, except those who are employed in a bona fide executive, administrative, supervisory, or professional capacity or any employee considered exempt pursuant to the federal Fair Labor Standards Act for services performed no less than twice during each calendar month which paydays shall be two weeks apart as near as is practicable. The payment or settlement shall include all amounts due for labor or services performed during any payroll period and shall be payable no later than the payday at the conclusion of the next payroll period, provided that, except in the case of ________
public service corporations, this Section shall not apply to the clerical force or to
sales persons.

F. While employed, an employee who is not paid the wages due on or before
a regular payday may make a written demand for payment. Within seven days of
receipt of a demand for payment, his employer shall provide a written response
detailing reasons for nonpayment of claimed wages and shall pay any undisputed
wages.

G. Upon termination, the employer shall pay the wages then due pursuant
to the basic terms of employment on or before the next regular payday for the cycle
during which the employee was working at the time of termination, or fifteen days
after the date of termination, whichever occurs first. Payment shall be made in
accordance with the basic terms of employment.

H. After separation of employment, if a former employee is not paid as
required after the time periods for payment have lapsed, he may make a written
demand for payment. The demand shall include a basis for the claim and a
reasonable request for an alternative method or location of payment. Within seven
days of the receipt of the demand for payment, an employer shall provide a written
response which includes the reasons for nonpayment. Any undisputed wages shall
be paid in accordance with any reasonable request regarding method and location.

I. (1) Paid leave will be considered a wage then due only if, in accordance
with the stated policy or practice of the employer, all of the following apply:

(a) The employee is deemed eligible for and has earned and accrued the right
to take paid leave,

(b) The employee has not taken or been compensated for the paid leave as
of the date of termination.

(2) Paid leave that is considered a wage shall not be forfeited.

J. After the earlier of the employer's response or the expiration of the seven
day time period, the employee shall have the right to file a summary or ordinary
proceeding to enforce the provisions of this Section, provided, however, a summary
proceeding shall not be available to any employee in a class action.

K. When the court finds that an employer has materially and consistently
failed to maintain the records of the employee in accordance with this Section, it
may order the employer to pay a civil penalty to the employee who is a prevailing
party. When the wages due are one thousand dollars or less, the penalty may be
between two hundred fifty dollars and seven hundred fifty dollars. When the wages
due are greater than one thousand dollars, the penalty may be between five hundred
dollars and one thousand dollars.

L.(1) An employer shall not retaliate against an employee who informs the
employer of a violation of this Section or seeks to enforce his rights in accordance
with the provisions of this Section. The burden of proving retaliation is on the
employee.

(2) In addition to any damages and attorney fees, an employee who proves
retaliation shall be entitled to the maximum possible penalty in accordance with the
provisions of this Chapter.

M. The provisions of this Section shall not apply to the extent of a conflict
with a collective bargaining agreement between the employer and an employee.

§632. Liability of employer for failure to pay; attorney fees; good-faith exception
defense; safe harbor

A.(1) Except as provided for in Subsection B of this Section, any Any
employer who fails or refuses to comply with the payment provisions of R.S. 23:631
shall be liable to the employee either for ninety working days wages at the
employee's daily rate of pay, or else for full wages from the time the employee's
demand for payment is made earlier of the employer's response or the expiration of
the seven-day time period until the employer shall pay or tender the amount of
unpaid pays the wages due to such employee, whichever is the lesser amount of
penalty wages.

(2) The rate of pay shall not be less than the applicable minimum wage.
(3) Penalty wages are in addition to any damages an employee is otherwise entitled to in accordance with state or federal law.

B. When the court finds that an employer's dispute over the amount of wages due was in good faith, but the employer is subsequently found by the court to owe the amount in dispute, the employer shall be liable only for the amount of wages in dispute plus judicial interest incurred from the date that the suit is filed—If the court determines that the employer's failure or refusal to pay the amount of wages owed was not in good faith, then the employer shall be subject to the penalty provided for in Subsection A of this Section.

(1) An employer may assert good faith as an affirmative defense to a claim for the payment of penalty wages.

(2) If the good faith defense is based on the issue of whether a person should be properly classified as an employee but is unsuccessful, the court shall consider evidence of the employer's efforts to determine the proper classification in making a determination of whether the employer acted in good faith.

(3) A good faith defense is not available to an employer who has failed to provide a timely written response or to pay any undisputed wages in accordance with R.S. 23:631, or who has paid the employee wages in cash without written acknowledgment of receipt.

C. Reasonable in the event a well-founded suit for any unpaid wages is filed by an employee after the expiration of the time periods for demand and response provided in R.S. 23:631, reasonable attorney fees shall be allowed to the laborer or awarded to the employee by the court which shall be and taxed as costs to be paid by the employer; in the event a well-founded suit for any unpaid wages whatsoever be filed by the laborer or employee after three days shall have elapsed from time of making the first demand following discharge or resignation.

D. If the court finds a joint employment relationship, each employer shall be solitarily liable for any wages, penalties, damages, interest, attorney fees, and costs owed.
§623.—Payment twice monthly for certain occupations; penalty for violations

A. It shall be the duty of each employer subject to this Section to inform his employees at the time of hire what wages they will be paid, the method in which they will be paid, and the frequency of payment along with any subsequent changes thereto. Except as provided under Subsection B of this Section, any employer that fails to designate paydays must pay his employees on the first and sixteenth days of the month or as near as is practicable to those days:

B. Every person, engaged in manufacturing of any kind, or engaged in boring for oil and in mining operations, employing ten or more employees, and every public-service corporation, shall make full payment to employees for services performed no less than twice during each calendar month, which paydays shall be two weeks apart as near as is practicable, and such payment or settlement shall include all amounts due for labor or services performed during any such payroll period and shall be payable no later than the payday at the conclusion of the next payroll period, provided that, except in cases of public-service corporations, this Section shall not apply to the clerical force or to salesmen:

C. For purposes of this Section, the term "employee" does not include any individual employed in a bona fide executive, administrative, supervisory, or professional capacity or any employee considered exempt pursuant to the Federal Fair Labor Standards Act:

D. Employers shall post, in the same location where they post other employee notices required by state or federal laws, a notice provided by the Louisiana Workforce Commission that states, as follows:

"Your employer has a duty to inform you at the time of your hire what your wage rate will be, how often you will be paid and how you will be paid; and of any subsequent changes thereto. If your employer should, for reasons within his control, fail to pay you according to that agreement, you must first lodge a complaint with him. If no action is taken to resolve your complaint, you may report the violation to the office of workforce development within the Louisiana Workforce Commission."
E. Whoever violates Subsection A or B of this Section shall be fined not less than twenty-five dollars nor more than two hundred fifty dollars for each day's violation. A second such violation may, in addition to such fines, subject a person to imprisonment of not less than ten days:

§634. Contract forfeiting wages on discharge unlawful §633. Unlawful forfeiture of wages

A. No person, acting either for himself or as agent or otherwise, shall require any of his employees to sign contracts by which the employees shall forfeit their wages if discharged before the contract is completed or if the employees resign their employment before the contract is completed; but in all such cases the employees shall be entitled to the wages actually earned up to the time of their discharge or resignation: Any agreement or policy that requires an employee to forfeit wages is unenforceable.

B. Nothing in Subsection A of this Section or in R.S. 23:631(A) shall prohibit an employer from requiring An employer may require an applicant for employment who becomes an employee or an a current employee, provided the employee is compensated at a rate equivalent to not less than one dollar above the existing federal minimum wage and is not a part-time or seasonal employee as defined in R.S. 23:1021, to sign a contract providing that the direct costs to the employer of such individual's preemployment medical examination or medical examination, outside training, and drug test may be withheld from his wages if he the employee resigns or abandons employment within ninety working days from his first day of work, and, upon resignation, withholding such costs; employment. The contract is enforceable unless such resignation either of the following occurs:

(1) Resignation or abandonment of employment is attributable to a substantial change made to the employment by the employer as applied in the Louisiana Employment Security Law.

(2) Reimbursement would result in the employee being compensated for the term of employment at a rate equivalent to less than one dollar above the existing
federal minimum wage rate and the employee is not a part-time or seasonal employee as defined in R.S. 23:1021.

C. If an employer has previously furnished his employee with a written policy that states that the employer may deduct money from an employee's wages for damage to property, the employer may recover actual damages when an employee willfully or negligently damages or breaks the employer's property or property for which the employer is responsible.

D. When an employer has entered into a written contract with his employee granting permission to do so, an employer may recover amounts that are advanced to or on behalf of an employee and the employee is contractually obligated to pay the employer, provided the contractual obligation is in a writing that clearly states the right of the employer to deduct the amounts from the employee's wages.

E. An employer may recover, from an employee's wages, damages suffered when the employee is convicted of or has pled guilty to the crime of theft of the employer's property.

$565: $5634. Assessment of fines against employees unlawful; exceptions

No person, acting either for himself or as agent or otherwise, An employer shall not assess any fines against his employees employee or deduct any sum as fines from their his employee's wages. This Section shall not apply in cases where the employees willfully or negligently damage goods or works, or in cases where the employees willfully or negligently damage or break the property of the employer, or in cases where the employee is convicted or has pled guilty to the crime of theft of employer funds; but in such cases the fines shall not exceed the actual damage done:

* * *

Section 2. R.S. 23:635 and 636 are hereby repealed in their entirety.

Section 3. The Louisiana State Law Institute is hereby directed to designate R.S. 23:631 through 634 as Part I of Chapter 6 of Title 23 of the Louisiana Revised Statutes of 1950 and R.S. 23:637 through 653 as Part II of Chapter 6 of Title 23 of the Louisiana Revised Statutes of 1950.
DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 519 Original 2018 Regular Session

Abstract: Creates the La. Wage Payment Act.

Present law requires that upon separation of employment, an employer pay his employee the amount owed in the usual fashion on or before the next payday, or within 15 days, whichever is sooner.

Present law provides that in the case of a dispute of the amount of wages due, the employer shall pay the undisputed amount and that the employee may file a wage claim for the balance in question.

Proposed law provides that if an employee is still employed with the employer and has not received wages, that he may make a written demand to which the employer shall answer within seven days.

Proposed law provides that after termination, if a former employee is not paid as required by proposed law that he must make a written demand to which the employer shall respond within seven days with reasons for nonpayment.

Proposed law retains present law by requiring that the employer pay any wages not in dispute at the time of demand.

Proposed law provides for civil remedies and damages for nonpayment of wages when appropriate.

Present law requires that employers post a notice indicating that the employer has a duty to notify each employee as to the terms of his employment including his wage rate, method, and place of payment. Proposed law retains present law regarding the notice and further provides a form outlining the basic terms of employment so that expectations are clear for both parties.

Proposed law requires that the employer maintain the records for a period of three years total for a period of at least five years after termination.

Proposed law provides that paid leave is considered a wage due if it has been earned and accrued and unused.

Proposed law provides technical amendments and instructions to the Louisiana State Law Institute to redesignate and reorganize parts of present law.

(Amends R.S. 23:631-634; Repeals R.S. 23:635 and 636)